

## Message Text

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ACTION SS-15

INFO OCT-01 AF-10 ADP-00 CU-04 NSC-10 AID-20 CIAE-00

DODE-00 INR-10 NSAE-00 PA-03 RSC-01 USIA-12 PRS-01

PC-15 IO-12 RSR-01 /115 W  
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R 121232 Z MAY 73

FM AMEMBASSY LOME

TO SECSTATE WASHDC 6285

C O N F I D E N T I A L SECTION 1 OF 2 LOME 0949

E. O. 11652 : GDS

TAGS: PFOR, TO

SUBJ: YOUTH PARA - TOGO

REF: STATE 07302

THE FOLLOWING CONSTITUTES POST'S RESPONSES TO QUESTIONS POSED  
IN REFTEL AND RATIONALE FOR ARRIVING AT RESPONSES:

1. YOUTH CATEGORIES TO WHICH U. S. EFFORT SHOULD BE DIRECTED:

A. 25 PERCENT - UNIVERSITY STUDENTS

25 PERCENT - SECONDARY STUDENTS

35 PERCENT - UNIVERSITY AND LYCEE FACULTY, ESPECIALLY LETTERS,  
LAW AND ECONOMIC SCIENCES

15 PERCENT - YOUNG BUREAUCRATS, JRPT LEADERS.

B. RATIONALE: ACCESS TO YOUTH PRIMARILY THROUGH ACTIVITIES  
OF USIS CULTURAL CENTER WHICH CONCENTRATES ON SECONDARY AND  
UNIVERSITY STUDENTS AND THEIR TEACHERS. IN ADDITION TO EDUCATORS,  
MOST OTHER YOUNG, EDUCATED PROFESSIONALS ARE EMPLOYED BY  
GOT AND ARE SAME INDIVIDUALS WHO ARE ACTIVE IN THE YOUTH AND  
LABOR WINGS OF RPT, THE UNIQUE POLITICAL PARTY. ALTHOUGH AGE- WISE  
MANY FIT " YOUTH" CATEGORY, THESE PROFESSIONALS HOLD KEY POSI-  
TIONS IN GOVERNMENT AND ARE VARY MUCH PART OF ESTABLISHMENT.  
THEY SHOULD BE TARGETED AS YOUTH FOR PURPOSES OF GENERAL YOUTH  
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PROGRAM BUT NOT WITH TECHNIQUES APPLIED TO STUDENT/ TEACHER CATEGORY. INFORMAL CONTACTS RESULTING FROM NORMAL WORKING RELATIONSHIPS BETWEEN EMBOFFS AND THESE OFFICIALS ARE LIKELY TO BE MORE PRODUCTIVE. ALTHOUGH YOUNG MILITARY OFFICERS ARE KEY ELEMENT, EMBASSY HAS LITTLE ROUTINE CONTACT WITH MOST OF THEM AND LITTLE OPPORTUNITY CULTIVATE THEM WITHOUT AROUSING SUSPICION OF MOTIVES.

SHORT- TERM YOUTH IMPACT: YOUTH GROUPS NOT EXPECTED HAVE SIGNIFICANT IMPACT ON U. S. INTERESTS IN NEXT TWO TO FOUR YEARS. PRESENT LEADERS THEMSELVES STILL YOUNG AND NOT PREPARED MAKE WAY FOR YOUTHFUL CADRES EMERGING FROM UNIVERSITY AND SECONDARY SCHOOLS, MOST OF WHOM EAGER TO FIND SECURE, REMUNERATIVE POSTS IN GOVERNMENT AND BECOME VERY MUCH PART OF ESTABLISHMENT AS IT EXISTS.

2. OBJECTIVES:

A. 15 PERCENT - DEVELOP INFLUENTIAL RELATIONSHIP WITH POTENTIAL FUTURE LEADERS

25 PERCENT - CREATE AND MAINTAIN FAVORABLE ATTITUDES TOWARD U. S.

20 PERCENT - PROMOTE UNDERSTANDING OF BROAD U. S. GOALS AND POLICIES

20 PERCENT - INFLUENCE ATTITUDES ON SPECIFIC U. S. INTERESTS IN REGION

10 PERCENT - FOSTER CLIMATE CONDUCTIVE TO ECONOMIC AND SOCIAL DEVELOPMENT

10 PERCENT - USE YOUTH CONTACTS TO UNDERSTAND IMCIPENT SOCIAL AND POLITICAL TRENDS IN TOGO.

B. RATIONALE: AS LONG AS INTERNAL AFFAIRS OF TOGO ARE NOT TOUCHED UPON, U. S. MISSION IS FREE TO PRESENT AND EXPLAIN U. S. POLICIES AND DESCRIBE SOCIAL, EDUCATIONAL AND CULTURAL DEVELOPMENTS IN U. S. THIS APPROACH FITS INTO USIS PROGRAM AND IS WITHIN SCOPE OF POST'S RESOURCES. ANY ATTEMPT TO ENCOURAGE COMMITMENT TO DEMOCRATIC PROCESSES OR TO FAVOR AND SUPPORT A PARTICULAR FACTION WOULD JEOPARDIZE RELATIONS WITH HOST GOVERNMENT AND GIVE NEGATIVE RESULTS ALL AROUND. SELF- HELP PROGRAM, ESPECIALLY LINKED TO PEACE CORPS EFFORTS IN TOGO, IS EXCELLENT MODEL FOR LOCAL YOUTH ENCOURAGING THEM TO CONTRIBUTE TO DEVELOPMENT THROUGH VOLUNTARY COMMUNITY ACTIVITY. JRPT ( YOUTH CONFIDENTIAL

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WING OF RPT) FREQUENTLY ENGAGES IN SUCH ACTIVITITY WHICH IT DUBS " SELF- HELP."

3. RESOURCES:

A. 15 PERCENT - CU EDUCATIONAL GROUP TRAVEL GRANTS

5 PERCENT - TEENAGE EXCHANGE PROGRAMS

5 PERCNET - CU SHORT- TERM AMERICAN GRANTEES  
75 PERCENT - USIA CULTURAL AND INFORMATIONAL PROGRAMMING

B. RATIONALE: ABOVE PARTITION RESOURCES REFLECTS ACTUAL SITUATION. AT PRESENT MISSION HAS NO INPUT INTO SELECTION OR MONITORING STUDENT GRANTEES UNDER AID- FINANCED INTERAF PROGRAM OR LIMITED NUMBER GRANTS FOR GRAD STUDENTS IN U. S. SELECTIONS MADE BY GOT AND AAI AND ADVANTAGES ACCRUING TO MISSION IN TERMS CONTACT WITH AND INFLUENCE ON THESE YOUTH MINIMAL. AS UNIVERSITY OF BENIN BEGINS TO PRODUCE GRADUATES ( FIRST CLASS FACULTY LETTERS DUE TO GRADUATE JUNE 1973 AND FIRST LAW/ ECONOMIC SCIENCE GRADS DUE JUNE 1974) THERE IS BOUND TO BE INCREASING DEMAND GRADUATE SCHOLARSHIPS TO U. S. CU GRADUATE ACADEMIC GRANTS WITH DIRECT USIS/ EMBASSY INVOLVEMENT SELECTION WOULD ENHANCE EFFECTIVENESS MISSION YOUTH PROGRAM. THOUGHT SHOULD BE GIVEN TO ESTABLISHING POSTGRAD SCHOLARSHIP PROGRAM FOR TOGOLESE STUDENTS AT RATE 4 OR 5 P. A. INCREASING TO 10 P. A. LATER. ALSO SHORTER TERM GRANTS FOR TRAINING ENGLISH TEACHERS IN U. S. WOULD BENEFIT AND IMPROVE TIES WITH ONE OF MOST EFFECTIVE YOUTH TARGET GROUPS. CROSSROADS ALREADY ACTIVE IN YOUTH WORK PROJECTS IN TOGO. EXPERIMENT IN INTERNATIONAL LIVING OR AMERICAN FIELD SERVICE MIGHT BE ENCOURAGED START PROGRAMS HERE. WITH EXCEPTION TEFL TEACHERS, PCV' S HAVE NO SPECIAL FOCUS ON YOUTH BUT RATHER WORK CLOSELY WITH ALL AGE GROUPS IN COMMUNITY. EMBASSY CONSIDERS IT INAPPROPRIATE FOR EMBASSY YOUTH COMMITTEE TO ATTEMPT RECRUIT PCV' S INTO FORMAL SUPPORT OF YOUTH CONTACT EFFORTS AS IT COULD BE MISUNDERSTOOD BOTH BY VOLUNTEERS AND HOST GOVERNMENT.

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ACTION SS-15

INFO OCT-01 AF-10 ADP-00 CU-04 AID-20 IO-12 NSC-10 CIAE-00

DODE-00 INR-10 NSAE-00 PA-03 RSC-01 USIA-12 PRS-01

RSR-01 PC-15 /115 W  
----- 053469

R 121232 Z MAY 73  
FM AMEMBASSY LOME  
TO SECSTATE WASHDC 6286

C O N F I D E N T I A L SECTION 2 OF 2 LOME 0949

4. RELATIVE IMPORTANCE OF YOUTH:

A. MEDIUM.

B. RATIONALE: YOUTH, AS DEFINED IN GUIDELINES IN REFTTEL, DOES NOT HAVE SIGNIFICANT INFLUENCE OR PRESTIGE IN TOGOLESE POLITICAL AND SOCIAL STRUCTURE AS IT NOW EXISTS. CERTAIN YOUTH HAVE INFLUENCE BECAUSE OF GOVERNMENT OR RPT- POSITIONS THEY OCCUPY, NOT BECAUSE THEY ARE PER SE " YOUTH." BEFORE LYCEE AND UNIVERSITY STUDENTS EXERT REAL INFLUENCE, BASIC CHANGES WOULD HAVE TO OCCUR IN LOCAL POWER STRUCTURE AND SUCH CHANGES NOT IMMINENT.

C-1 PERSONNEL TIME: PAO ESTIMATES HE SPENDS ABOUT 70 PERCENT OF TIME ON CULTURAL/ INFORMATIONAL ACTIVITIES CATERING TO YOUTH ELEMENT, ALTHOUGH MANY OF THESE SAME PROGRAMS ALSO REACH ADULT SEGMENT SOCIETY. OF FOUR EMBOFFS AND ONE AID OFFICER, ONLY DCM DOES OCCASIONAL REPORTING ON YOUTH MATTERS. ECON AND AID OFFICERS HAVE COOPERATED WITH PAO IN HOSTING MEETINGS UNIVERSITY STUDENT ENGLISH CLUB ON SOCIAL LEVEL OUTSIDE WORKING HOURS. PERSONNEL EFFORT SHOULD CONTINUE AT THIS LEVEL: 80 PERCENT USIS- RELATED ACTIVITIES WITH UNIVERSITY AND HIGH SCHOOLS; 19 PERCENT SOCIAL CONTACT; 1 PERCENT REPORTING. AGENCY RESPONSIBILITY: USIA 95 PERCENT; STATE 5 PERCENT.

C-2 PROGRAM RESOURCES: 20 PERCENT OF CU BUDGET; 50 PERCENT  
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OF USIA BUDGET.

D. REORGANIZED THREE- MEMBER POST YOUTH COMMITTEE COMPOSED OF: PAO, CHAIRMAN; DCM; ECONOMIC/ CONSULAR OFFICER.  
DICKINSON

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\*\*\* Current Handling Restrictions \*\*\* n/a

\*\*\* Current Classification \*\*\* CONFIDENTIAL

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